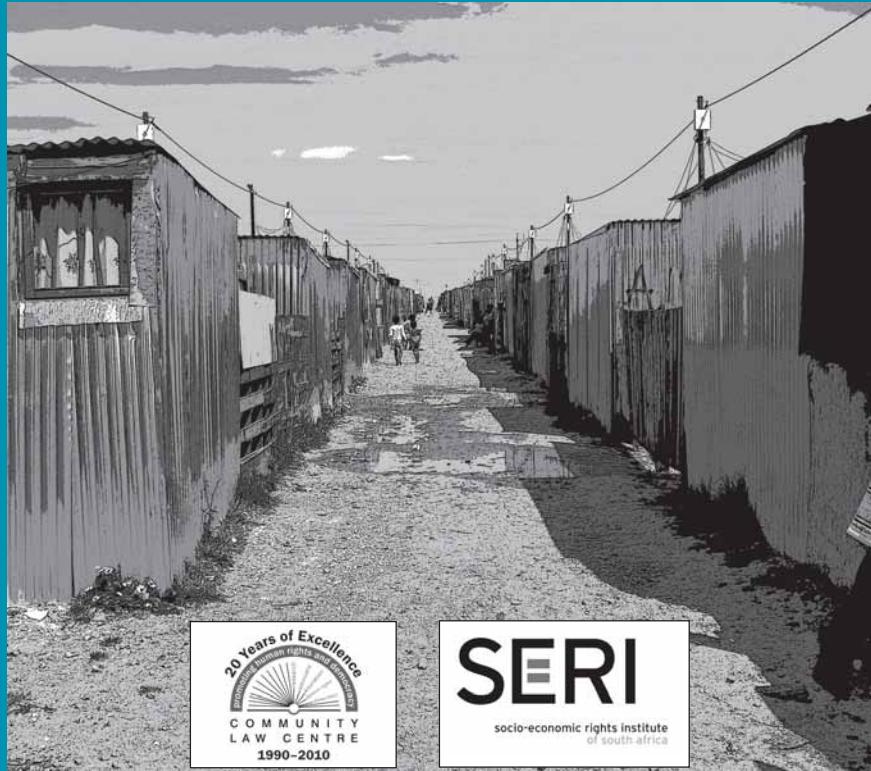


Ukuthethathethana okunokuba luncedo norhulumente kumalungelo entlalo-qoqosho

Ujoliso kwilungelo lezindlu

Lilian Chenwi no-Kate Tissington



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1. Intshayelelo

Ukuqinisekisa ukuba uziso lweenkonzo luyasebenza kwaye luneempembelelo ezintle kubulunga bobomi babantu, kubalulekile ukuba kubekho uthethathethwano olunokuba luncedo phakathi koluntu norhulumente. UMzantsi Afrika uyakuqonda ukabaluleka kothethathethwano okanye ukuthabatha inxaxheba kwabemi (kunye nabo bangengabo abemi) ekulawuleni ilizwe. UnoMgaqo-siseko ophakamisa uhlobo Iwedemokhrasi olunomelo nolunothabatho-nxaxheba. Ukvota kunyulo kubalulekile kodwa akwanelanga. Idemokhrasi enothabatho-nxaxheba ithetha idemokhrasi ethathela kuyo uxanduva, engafihli nto, ephendulayo nevulelekileyo. Idemokhrasi yothabatho-nxaxheba ithetha idemokhrasi elwenzayo ulungiselelo kubantu kunye nakuluntu ukuba luthabathe inxaxheba kwiinkqubo kunye nakwizigqibo zokuziswa kweenkonzo.

UMqaqo-siseko uthi urhulumente kufuneka aqinisekise ukuba ilungelo labantu lokuba bathabathe inxaxheba lenziwa ukuba lenzeke (liyafezekiswa). Abantu kufuneka balibange eli lungelo kwaye balisebenzise ngokubonakalayo.

UMqulu wamaLungelo kuMgaqo-siseko ukhusela iintlobo ezahlukeneyo zamalungelo. Amanye awo ngamatlungelo entlalo-qoqosho, aquka ilungelo lofikelelo ku:

- mhlaba
- izindlu ezoneleyo
- iiinkonzo zokhathalelo lwempilo
- amanzi kunye nokutya okwaneleyo
- ukhuselo lwasekuhlaleni kunye noncedo lwasekuhlaleni.

UMqulu wamaLungelo ukwakhusela amalungelo entlalo-qoqosho abantwana, afana:

- nesondlo esisisiseko
- indawo yokuhlala
- iiinkonzo zokhathalelo lwempilo ezisisiseko
- iiinkonzo zasekuhlaleni.

Ukhuselo oluqlimba olunikwa la malungelo kuMgaqo-siseko lubalulekile ekulweni ubuhlwempu, ukungalingani kunye nokungaselwa-so.

Amalungelo entlalo-qoqosho kunye nelungelo lezindlu ezaneleyo

Xa amalungelo anokunyanelwa ziinkundla, aziwa njengoku ngamatungelo **anokulungiswa enkundleni**. UMzantsi Afrika ngomnye wamazwe ambalwa onamatungelo entlalo-qoqosho akhuselwe kuMgaqo-siseko wawo njengamatungelo anokulungiswa enkundleni. Amalungelo anokuqulatha zombini izibophelelo ezivumayo (izinto ekufuneka zenziwe ngurhulumente) kunye nezibophelelo ezingavumiyo (izinto urhulumente kunye nabanye ekufuneka baziphephe okanye baqinisekise ukuba azenzeki). Ilungelo kwizindlu liquethe zozibini izibophelelo ezivumayo nezingavumiyo. Ilungelo kwizindlu alithethi ukuba urhulumente kufuneka anike wonke umntu indlu ngoko nangoko ngaphandle kwentlawulo xa umntu eyifuna. Endaweni yoko, lithetha ukuba urhulumente abe nayo kwaye ayiphumeze inkqubo efanelekileyo yokuboneleta wonke umntu ngofikelelo kwizindlu ezoneleyo. Esi sisibophelelo esivumayo. Izibophelelo ezivumayo zixhomekeka kwingga-wamali karhulumente.

Izibophelelo ezingavumiyo eziqulethwe kwilungelo lezindlu zinento yokwenza, umzekelo, nokukhutshwa. Urhulumente kunye namanye amaqela kufuneka bangaphazamisani namatungelo abantu ofikelelo kwizindlu ezoneleyo. Kufuneka bangakhuphi abantu kwiindawo abahlala kuzo ngokungekho mthethwensi. Kukho izikhuselo ezikhusela abantu ekubeni bakhutshwe ngaphandle kwesizathu base bangabi namakhaya. Esinye sezikhuselo nesibalulekileyo luthethathethwano olunokuba luncedo.

Nangona abantu benawo ephepheni la malungelo entlalo-qoqosho, xa kusenziwa akusoloko kusenzeka ukuba afezeke. Oku kungenxa yokuba ambalwa amathuba okuthabatha inxaxheba kunye nokuthethathethana ngokunokuba luncedo kwiinkqubo zokwenziwa kwezigqibo zikarhulumente, oko kuchaphazela unikezo lweenkonzo. Kaninzi amagosa karhulumente enza iziqqibo ngasentla ngaphandle kokubandakanya uluntu lwengingqi.

Ngo-2009, iSebe loLawulo IweNtsebenziswano neMicimbi yeMveli (Cooperative Governance and Traditional Affairs) (COGTA) lenza uhlolo Iwesizwe lukarhulumente wengingqi ukuze libone ubuninzi beengxaki elinazo ekufezekeiseni iinkonzo. Kwaye kwachongwa iingxaki ezininzi. Umzekelo:

- ukuyeka kokusebenza kwedemokhrasi yengingqi;
- unxibelelwano kunye nobudlelwane obuthathela uxanduva obulambathayo noluntu;

- **uthatyatho-nxaxheba loluntu luyeke-yeke;**
- ukubekelwa ecaleni koluntu okubangwa yingqalelo engonelanga kuyilo ‘olunxene yalo iqala phantsi’ kune neenkubo zokudibana.

Inkcaso yoluntu kurhulumente ebonwe kuqhankqalazo ngokuziswa kweenkonzo kune nokuzabalaza kwemibutho yasekuhlaleni kubonisa ukuba uluntu lunemvakalelo yokuba alunalo ilizwi elinokuba luncedo ekwenziweni kwezigqibo ngurhulumente. Alunayo imvakalelo yokuba izinto ezilukhathazayo ziyeviwa okanye zithathelwa phezulu.

Uthatyatho-nxaxheba loluntu

UMgaqo-siseko, umthetho wesizwe kune nomthetho wamazwe ngamazwe yonke ithi urhulumente unoxanduva lokuphakamisa kune nokuququzelela uthatyatho-nxaxheba loluntu.

Amatyala akutsha nje enkundla agxininise ukuba urhulumente kufuneka ‘athethathethane ngokunokuba noncedo’ nabantu abahluphekayo kulungiselelo Iweenkonzo, ezifana nezindlu. Uthethathethwano olunokuba luncedo yinguqu ebalulekileyo kwindlela yeenkundla yokunyanzelisa amalungelo entlalo-qoqosho kwaye lumphakamise uthatyatho-nxaxheba olusebenzayo kulungiselelo Iweenkonzo. Uthethathethwano olunokuba luncedo lunedemokhrasi engaphaya, luyaguquguquka kwaye lumphendule kwizinto ezikhathazayo ezenzekayo ezipakanyiswa ngala malungelo. Lunokuphakamisa utshintsho Iwentlalo labo baphantsi ngokwenza ukuba kuvakale ilizwi labahluphekayo nabangasiweso eMzantsi Afrika.

Abanye abantu abazi ukuba ilungelo labo lokuthabatha inxaxheba likhuselwe kuMgaqo-siseko, kumthetho woMzantsi Afrika kune nakumthetho wamazwe ngamazwe. Kwakhona abayazi imithetho-siseko engundoqo emalunga nothethathethwano olunokuba luncedo ebekwe ziinkundla, ingakumbi yINkundla yoMgaqo-siseko. Kubalulekile kubanini bamalungelo ukuba bazi ngelungelo labo lokuthabatha inxaxheba. Kufuneka bazi ngento ethethwe yinkundla malunga nemisebenzi eyibeke kurhulumente kune neenkubo zothethathethwano olunokuba luncedo.

linkundla zimamele kakhulu ngothethathethwano olunokuba luncedo kumatyla anento yokwenza namalungelo ezindlu (amanye ala matyala acaciswe ngokuthe vetshe ekupheleni kwale ncwadana). Ngoko ke, le ncwadana ijolise kakhulu kwilungelo lezindlu xa icacisa iinjongo, umxholo neenkubo zothethathethwano olunokuba luncedo.

Le ncwadana:

- icacisa ukuba yintoni uthethathethwano olunokuba luncedo;
- izama ukubonakalisa unxibelelwano phakathi kothethathethwano olunokuba luncedo nokudibana nokulamla;
- icacisa ukuba lukhuselwe njani uthethathethwano olunokuba luncedo kuMgaqo-siseko, kumthetho wesizwe nakumthetho wamazwe ngamazwe
- inika ulwazi ngeenjongo nomxholo wothethathethwano olunokuba luncedo;
- icacisa ukuba kufuneka Iwenzeke nini uthethathethwano;
- icacisa ukuba kufuneka lube ngantoni uthethathethwano;
- ichonga imithetho-siseko nezikhokelo ezinokwenza ukuba uthethathethwano lube 'luncedo';
- icebisa ngokuba kufuneka ibe yintoni indima yeenkokheli zoluntu kwinkqubo yoethethathethwano;
- inika isishwankathelo seziggibo ezithathu zeNkundla yoMgaqo-siseko ezingothethathethwano olunokuba luncedo;
- inika iinkcukacha ngemibutho namaziko anokunika ingcebiso kubantu abajongene nokukhutshwa apho bahlala khona apho uthethathethwano belungelulo uncedo, okanye anokunika iingcebiso jikelele kuthethathethwano olunokuba luncedo ekufikeleleni kumalungelo entlalo-qoqosho.

2. Yintoni uthethathethwano olunokuba luncedo?

La magama 'uthethathethwano olunokuba luncedo' sele kulithuba ekhona, kodwa achazwa kakuhle okokuqala yiNkundla yoMgaqo-siseko kwityala i-*Olivia Road*. Eli tyala lalimalunga nelungelo lofikelelo kwizindlu ezoneleyo kwabo bajongene nokukhutshwa kwizakhiwo ezidilikayo kumbindi wesixeko sase-Johannesburg. Ityala eli ngumzekelo omhle apho uthethathethwano luye lwasebenza.

Kwisisigwe se-*Olivia Road*, iNkundla yoMgaqo-siseko yathi uthethathethwano olunokuba luncedo 'luyinkqubo endlela-mbini apho iSixeko kunye nabo bazakuphulukana namakhaya abo bazakuthethana ngokuluncedo ukuze kuphunyezwe iinjongo ezithile' (isitanza se-14). Ezi njongo zichazwe kamva kule ncwadana. Inkqubo endlela-mbini iNkundla yoMgaqo-siseko ebhekisela kuyo ayisebenzi kuphela kubantu abakhethekileyo ababandakanyekayo kwityala i-*Olivia Road*, kodwa inokusebenza nakwizimo ezifana nalo kwilizwe xa lilonke.

Ngoko ke, ngokubanzi, 'uthethathethwano olunokuba luncedo' Iwenzeka xa uluntu kunye norhulumente bethethana kwaye bamamelana, kwaye bazame ukuqonda iimbono zelinye iqela, ukuze babe nako ukuphumeza

iinjongo ezithile. Sisithuba 'esingathath'icala' apha urhulumente kanye nabantu banokuxoxa kwaye bayile iindlela ezinokusetyenziswa kanye nezisombululo kwimiba enzima. Inkqubo yothethathethwano olunokuba luncedo kufuneka:

- yakhiwe kakuhle, ilungelelaniswe, ifane kwaye ikuke konke kwaye ingalahlekisi;
- ithathele ingqalelo ukhetho lolwimi; kwaye
- yenze ukuba abantu okanye uluntu lumphathwe njengamaqabane kwinkqubo yokwenziwa kwezigqibo.

Kufuneka lube lolwabantu beziziqu kanye nentlanganisela. Akwanelanga ukudibana nje neekomiti okanye imibutho esekelwe ekuhlaleni (community-based organisations) (CBOs) ebanga ukuba imele uluntu. Kwaye kungonelanga kananjalo ukudibana nabantu beziziqu okanye imizi. Urhulumente makazenze zombini. Kwakhona kufuneka aphendule ngendlela efanelekileyo ekungangqinelanini nasekuxhalaben okunokuvela phakathi kwamaqela kanye nakubantu beziziqu xa kuqala ukusetyenziswa umgaqo-nkqubo wentlalo-qoqosho.

Umzekelo ngowokuba ukuba ngaba urhulumente kufuneka athathe nawaphi na amanyathelo anokuchaphazela ilungelo labantu kwizindlu, amanzi okanye ukhuselo lwasekuhlaleni. Phambi kokuba athathe isiqqibo sokugqibela malunga namanyathelo afuna ukuwathatha, kufuneka athethathethane ngokunokuba noncedo nabantu malunga namanyathelo awacingayo. Kufuneka abanike amathuba afanelekileyo okuba kuvive nawabo amazwi kwaye bathabathe inxaxheba kwizigqibo ezinokuchaphazela amalungelo abo. Kwakhona, ukuba ngaba urhulumente uphuhlisa isicwangciso sokuhlangabezana nezibophelelo zakhe zomgaqo-siseko ekufezekeiseni ilungelo elithile lentlalo-qoqosho, kufuneka athethathethane noluntu kumabakala onke esicwangciso eso. Oku kuthetha ukuba kufuneka athethathethane nabo ngexa lokwenziwa kweenkqubo zezigqibo, uyilo, ukuphunyezwu nohlolo.

Yintoni engasilulo uthethathethwano olunokuba luncedo?

Ukuba urhulumente uhlangana noluntu oko ekwenzela ukuba alucenge ukuba lwamkele isiqqibo eselesenziwe kwaye kuthiwe sesilungele bona, oku ayikuko ukuthethathethana okunokuba luncedo. Uthethathethwano olunokuba luncedo ayikokuba abantu mabavume imigaqo-nkqubo karhulumente, 'bephawula ibhokisi' yesibophelelo sothatyatho nxaxheba olusemthethwani okanye bebonelela 'ng okungagungqi' kwizigqibo eselesithathiw.

3. Ingaba uthethathethwano olunokuba luncedo iuyafana nokudibana okanye ulamlo?

Xa abantu becelwa ukuba banike izimvo kwimicimbi ebachaphazelayo, oko kukudibana nabantu. Ulamlo, kwelinye icala, Iwenzeka xa abantu abanembambano becela ngokuzithandela ukuba kungenelele umntu wesithathu ovamkelekileyo ('umlamlili') ukuba abancede bafikelele kwisivumelwano kwimiba ebahlukanisayo.

'Ukuthethathethana' kufana nokudibana kune nokulamla. Ngokufanayo nokudibana, iimbono zabantu ziyacelwa ngexa lothethathethwano. Oku kukwasebenza njengokukhangela amanyathelo karhulumente. Ukuthethathethana kukwayenye indlela yokusombulula impixano, njengolamlo, kune nendlela yokubandakanya abo bamalungelo abo agxojiwego ngokuzisa ulungiso.

Kunika umdla ukubona ukuba iNkundla yoMgaqo-siseko ikhuthaze imibutho yasekuhlaleni (civil society organisations) (CSOs) enomdla ukuba ibandakanyeke njengabantu besithathu kwinkqubo yothethathethwano (umzekelo jonga kwi-*Olivia Road*, izitanza ese-19 nesama-20).

Ngamanye amaxesha, iinkundla ziwasebenzise amagama 'ukuthethathethana', 'ukudibana' kune 'nolamlo' ngokungathi ayinto enye. Koko, kukho umahluko osisiseko phakathi kolovo lokuthethathethana okunokuba luncedo, njengoko kupuhhlisiwe yiNkundla yoMgaqo-siseko, kune nokudibana nje.

Xa kuditianwa, umntu obambe iintambo (umzekelo urhulumente wengingqi) ucela izimvo zabantu kodwa kaninzi nguye owenza isiqqibo sokuggibela. Akucaci ukuba izimvo zabantu zifakwe kangakanani na kwisigqibo eso. Uthethathethwano olunokuba luncedo, kwelinye icala, luthetha ukuba amaqela enza isiqqibo sokuggibela kune. Okune ukudibana kunokuphantse kufane nokuthethathethana okunokuba luncedo ngokuxhomekeka kubunjani benkqubo kune nokuba isulungekile na. Ngenxa yoko, umthetho wamazwe ngamazwe, njengoko kubonwa ngezantsi, ugxininisa ukudibana 'okusulungekileyo'. Oku kuthetha ukuba kuyedlula kwilungelo lokuvifa (*audi alteram partem*) kwaye kubandakanya ukupuhhlisa ubudlelwane bexesha elide phakathi kukarhulumente kune nabemi (okanye abo bangengabo abemi).

Ukudibana kuhlala kungesigqibo esinye ekufuneka senziwe ngexesha elinye. Ukudibana linyathelo lenkqubo eyimfuneko ekwenziweni kwasigqibo. Kakhulu *sisenzo* kunokuba ibe *yinkqubo*.

Uthethathethwano kwelinye icala, lubhekisele *kwinkqubo* yotshintshiselwano lwarhoqo oluphakathi kwabemi okanye (abo bangengabo abemi) kune norhulumente. Lumalunga noyilo kune nokuphunyezwa

kwenkqubo yentlalo-qoqosho echaphazela uluntu oluthile okanye iqela labantu. Ngoko ke akululanga ukuba kuthiwe makwenzeke isenzo phambi kokuba kuthathwe isiggibo esisemthethweni. Sisenzo esenziwe ngoluhlu lwezigqibo eziyimfuneko ekuyileni nasekuphumazezeni inkqubo yentlalo-qoqosho.

4. Uthini uMgaqo-siseko ngothethathethwano olunokuba luncedo?

UMgaqo-siseko awusebenzisi amagama athi 'uthethathethwano olunokuba luncedo'. Kodwa kukho amacandelo kuwo akhusela ngokukhethekileyo ilungelo lokuthabatha inxaxheba kwiinkqubo kunye nakwizigqibo zoziso lweenkonzo. Kwityala i-*Olivia Road*, iNkundla yoMgaqo-siseko yathi isiseko sothethathethwano olunokuba luncedo sifumaneka kula magatya omgaqo-siseko alandelayo (izitanza ese-16 nese-18):

- Isingeniso kuMgaqo-siseko sithi urhulumente unoxanduva 'lokuphucula umgangatho wobomi babo bonke abemi kwaye akhulule ukuba nako komntu';
- Umhlathi we-152 uthi urhulumente wengingqi kufuneka abonelele uluntu ngeenkonzo ngendlela enokulondolozeka, kufuneka aphakamise uphuhliso lwezentlalo kunye noloqoqosho, kwaye kufuneka ukuba akhuthaze uluntu kunye nemibutho yoluntu ukuba izibandakanye kwimicimbi karhulumente wengingqi;
- Umhlathi we-7(2) ubeka umsebenzi kurhulumente wokuhlonipha, ukukhusela, ukuphakamisa nokuzalisekisa amalungelo akuMqulu wamaLungelo. INKundla yathi awona abalulekileyo lilungelo lesidima somntu kunye nelungelo lokuphila;
- Umhlathi wama-26(2) uthi urhulumente kufuneka asebenze ngokufanelekileyo ukuqinisekisa ukuba ilungelo lofikelelo ezindlini liyafezekiswa;
- Umhlathi wama-26(3) uthi 'akukho namnye omakakhutshwe kwikhaya lakhe, okanye adiliselwe ikhaya lakhe, ngaphandle komyalelo wenkundla owensiwe emva kokuthathela ingqalelo zonke iimeko ezibandakanyekayo'. Ukufumanisa ukuba 'zonke iimeko ezibandakanyekayo' ziyingtoni kuthetha ukuba uthethathethwano olunokuba luncedo kufuneka lwenzeke phambi kokukhutshwa okukhokelela ekubeni ungabinalo ikhaya.

Urhulumente makasebenze ngokufanelekileyo

- UMgaqo-siseko uthi urhulumente makasebenze ngokufanelekileyo ngokunxulumene namalungelo kukhathalelo Iwempilo, ukuya, amanzi, ukhuselo Iwasekuhlaleni, imfundo nomhlaba, ngokunjalo nezindlu.
- Kwinto nganye ayenzayo, urhulumente makajolise ekuphuculeni umgangatho wobomi babo bonke abantu abahlala eMzantsi Afrika.
- Enye yeendlela ezisetyenziswayo zokwenza isiggibo sokuba ingaba inqubo karhulumente ejoliswe ekufezekiseni ilungelo kukuba ingaba lubekhona na uthethathethwano olunokuba luncedo. Umgangatho wothethathethwano nawo ubalulekile.

UMgaqo-siseko ukwathetha oku ngothethathethwano olunokuba luncedo:

- Umhlathi wama-33 uthi urhulumente makahloniphe **inkqubo engenamkhetha** xa ethatha amanyathelo olawulo achaphazela amalungelo abantu. linkqubo ekufuneka zilandelwe ngurhulumente xa ethethana nabantu okanye uluntu zifumaneka kwimihlathi owesi-3 nowesi-4 womThetho wokuPhakanyiswa kobuLungisa kuLawulo wesi-3 ka-2000 (PAJA).
- Umhlathi we-195 woMgaqo-siseko uxela iinqubo ezisisiseko kunye nemithetho-siseko emele kuphatha ulawulo loluntu. Iquka ukukhuthazwa koluntu ukuba luthabathe inxaxheba ekwenziweni komgaqo-nkqubo kwaye kunikwe uluntu ulwazi kwanethuba, olufikelelekayo noluchanekileyo.

Inkqubo engenamkhetha ithetha ukuba urhulumente kufuneka:

- azise abantu okanye uluntu ngelona nyathelo lolawulo (njengesiggibo esichaphazela amalungelo amalungu oluntu) afuna ukulithatha, *phambi'* kokuba alithathe;
- anike isaziso esoneleyo ngesindululo kwaye anike abantu ithuba elifanelekileyo ukuba lunike izimvo nomelo. Oku kunokwenziwa ngeengxoxo zikawonke-wonke ngokunjalo nezimvo ezibhaliwego;
- athatheli ingqalelo izimvo kunye nomelo loluntu ngengqondo evulekileyo;
- abazise ngenyathelo lolawulo elithathiwego kunye nezizathu zalo; kwaye
- avumele ukuba kwenziwe isibheno kwiqonga elingasentla ukuba ngaba isiggibo asanelisi.

5. Uthini umthetho woMzantsi Afrika ngothethathethwano olunokuba luncedo?

Isiseko sothethathethwano olunokuba luncedo sinokufunyanwa kwakhona kwimithetho kanye nemigaqo-nkqubo eyahlukeneyo, ubukhulu becalo kwimimandla yezezindlu kanye norhulumente wengingqi.

Umhethetho ongundoqo omalunga nezezindlu ngumThetho wezeziNdlu we- 107 ka- 1997. Lo mthetho uthi urhulumente wesizwe, oewephondo nowengingqi kufuneka:

- adibane ngokunokuba luncedo nabantu kanye noluntu oluchatshazelwa luhphuhliso lwezindlu; kwaye
- enze ukuba kwenzeke kubo bonke abo babandakanyekayo ukuba bathabathe inxaxheba kupuhuhliso lwezindlu (umhlathi we- 2(1)(l); jonga kwakhona umhlathi we- 9(2)(a)).

Imigaqo-nkqubo yezindlu kanye nezicwangciso zikarhulumente kufuneka zigxininise uthatyatho-nxaxheba loluntu oluchaphazeleyo kuyilo kanye nakupuhuhliso lwezindlu. Oku kuxelwe kwiPhepha leNgcaciso yoMgaqo-nkqubo kwezeziNdlu (1994), elijolise ukukhokela urhulumente kumgaqo-nkqubo wezindlu. Kukwakhankanyiwe kwiKhowudi yeziNdlu yeSizwe (2000) enezikhokelo malunga nomgaqo-nkqubo wezindlu. (iKhowudi yezeziNdlu yahlaziywa ngo- 2009 kodwa ayikathiwa thaca.)

Omnye wemimigaqo-nkqubo kuku'Qalwa kokuTsha' ('Breaking New Ground) kwakutsha nje: UYilo oluBanzi lokuPhuhliswa kweeNdawo zokuHlala ezinokuGcinakala (Agasti 2004). Ngokuqhelekileyo yaziwa njengokuba 'kukuQalwa kokuTsha' ('Breaking New Ground') (BNG) kwaye ithi ukudibana nothatyatho nxaxheba loluntu zizigaba ezibalulekileyo kupuhuhliso lwezindlu. UMgaqo-nkqubo wezezeNdlu weNtlalo woMzantsi Afrika (Julayi 2003) uthi abaxhamli kufuneka babandakanywe kulawulo nasekuphatheni izindlu abazikhethelle zona. Ukwabeka umsebenzi kumaziko ezindlu zasekuhlaleni ukuba adibane nabahlali ngothatyatho nxaxheba olunokuba luncedo.

Uthatyatho nxaxheba olunokuba luncedo yimfuneko ebalulekileyo xa kufuna ukukhutshwa abantu apho bahlala khona phantsi komThetho woThintelo lokuKhutshwa okungekho mThethweni kanye nokuHlala eMhlabeni ngokungekho mThethweni we-19 ka-1998 (**umThetho we-PIE**). Ukwafuneka kulo lonke ukhutsho Iwabantu kwiindawo abahlala kuzo kwimeko yophuhuhliso lwezindlu (*Abahlali*, isitanza sama-69 ne PE *Municipality*, isitanza sama-39 ukuya kwesama-45).

UmThetho we-PIE

UmThetho we-PIE ukhusela 'abahlali kuloo ndawo ngokungekho mthethweni' ekukhutshweni okungahambelaniyo nomthetho. 'Abahlali ngokungekho mthethweni' ngabantu abahlala emhlabeni ngaphandle kwemvume yomnini okanye yomntu ophethe kuloo ndawo. Oku kuquka abaqashi abo iimvume zabo ziphejiswe ngabanini beendawo. UmThetho we-PIE umisela izinto ezithile ekufuneka zenziwe phambi kokuba ukhutsho olo luvunywe. Umhlathi wesi-4 womThetho, umzekelo, uthi umnini makanike umhlali ngokungekho mthethweni kanye nomasipala wengingqi 'isaziso esibhaliveyo nesisebenzayo ngeenkubo zokukhutshwa. Oku kufuneka kwenzeke okungenani kwiintsuksu ezili-14 eziphambi kwetyala lenkundla lenkubo yokukhutshwa. Isaziso kufuneka sixele ukuba:

- ukhutsho lufunwa phantsi kweyiphi na imihlaba;
- sixele umhla kanye nexesha ekuza kuviwa ngawo yinkundla isicelo sokukhutshwa; kwaye
- sazise umhlali ngokungekho mthethweni ngelungelo lakhe lokuvela phambi kwenkundla, ukuzithethelela etyaleni, okanye lokufaka isicelo soncedo lomthetho.

UmThetho we-PIE ukwathi **inkundla** kufuneka ithathele ingqalelo amalungelo kanye neemfuno zamaqela athile angakhuselekanga ngabahlali kwiindawo abangekho mthethweni. Aba ngabantu abadala, abantwana, imizi entloko zawo ingabasetyhini kanye nabakhubazekileyo. Ukuba ngaba u(aba)mhlali kuloo ndawo ongekho mthethweni uhleli kuloo isakhiwo/umhlabu ngapezulu kweenyanga ezintandathu, uthi umThetho inkundla kufuneka icinge ngokuba ingaba ukhona na umhlabu ofumanekayo aphi lowo m(ba)hlali ungekho mthethweni anokufuduselwa khona, okanye ingaba kungenziva ukuba ufumaneke na umhlabu ngumnini wawo okanye ngumasipala wengingqi.

Kulapha ke aphi lubaluleke khona 'uthethathethwano olunokuba luncedo'. Ukuba ngaba umntu okhutshiweyo kwindawo ebehlala kuyo uza kungabi nalo ikhaya, iinkundla zitolike umThetho we-PIE ngendlela ozivumelayo ukuba ziwale umyalelo wokukhutshwa okanye zithi urhulumente kufuneka abonelele ngenye indawo yokuhlala.

Ezi zinto zibalulekile ukuba ziqtashelwe:

- Umntu unokhukhutshwa kuphela ngokusekelwe kumyalelo wenkundla. Lo myalelo kufuneka wenza emva kokuthathela ingqalelo zonke iimeko ezipbandakanyekayo – umzekelo, ukuba ingaba uthethathethwano olunokuba luncedo lwenzekile na kanye nokuba ingaba kufuneka inikwe na enye indawo yokuhlala;

- Umuntu okanye uluntu lunokuya enkundleni ngokukhawuleza, nokuba alunaggwetha, kwaye
 - a. Ixelelele ijaji ukuba awukho umyalelo wenkundla ngokoMgaqo-siseko kunye nomthetho wokukhutshwa obandakanyekayo umz, umThetho we-PIE;
 - b. Iucacise ukuba lixesha elingakanani bekuloo mhlaba okanye kweso sakhiwo;
 - c. ukuchaza ukuba khange kubekho thethathethwano olunokuba luncedo kwaye enye indawo yokuhlala ibonelelwé.
- Ukuba ngaba kukho umyalelo wenkundla wokuba abantu bakhutshwe kodwa lube uthethathethwano olunokuba luncedo lungenziwanga phambi kokuba unikwe umyalelo wokukhutshwa kwabantu, abo bachaphazelekayo kufuneka baye enkundleni ngokukhawuleza bakucacisele ijaji okanye umantyi oku.
- Inkundla ngeke ngokuqhelekileyo iyalele ukukhutshwa kwabantu abahlupheka kakhulu ukuba ngaba iyaxeelwa ngamaggwetha ukuba ukukhutshwa oko kuyakukhokelela ekubeni bangabi nawo amakhaya.

Imithetho emisa inkqubo-sikhokelo karhulumente wengingqi ikwathetha malunga nokuthethethana kunye noluntu. Umzekelo, umhlathi we-19(2) kaRhulumente weNgqingqi: umThetho wamaQumrhu kaMasipala we-117 ka-1998 (umThetho wamaQumrhu) uthi ibhunga likamasipala malizijonge kwakhona iinkqubo zalo zokubandakanyeka koluntu nyaka ngamnye. Umhlathi we-19(3) uthi kufuneka aphuhlise iindlela zokudibana noluntu kunye nemibutho yoluntu ekwenzeni imisebenzi yakhe kunye nasekusebenziseni amagunya akhe. Umhlathi we-16(1) kaRhulumente weNginggi: umThetho weeNkqubo zikaMasipala wama-32 ka-2000 (umThetho weeNkqubo) uthi urhulumente wengingqi kufuneka:

- akhuthaze kwaye adale iimeko ezinokwenza ukuba uluntu lwengingqi luthabathe inxaxheba kwimicimbi kamasipala, kuqukw nobonelelo ngeenkonzon;
- afake isandla kupuhhliso lwezakhono zoluntu lwengingqi ukuze lube nako ukuthabatha inxaxheba kwimicimbi kamasipala; kwaye
- asebenzise imithombo kunye nemali ekuhlahlo lwabiwo-mali lwakhe ukunceda abantu ukuba bathabathe inxaxheba.

Umhlathi we-17 womThetho weeNkqubo uthi umasipala kufuneka abe neendlela neenkqubo ezifanelekileyo ukuze uluntu lwengingqi lukwazi ukuthabatha inxaxheba kwimicimbi kamasipala. Umzekelo, kufuneka abambe iintlanganiso zikawonke-wonke nezeengxoxo, iiseshoni zokudibana kunye nokunikwa kwengxelo koluntu lwengingqi. Xa esenza oku, umasipala

kufuneka athathelo ingqalelo iimfuno ezikhethekileyo zalo maqela ahlelelekileyo, afana nabantu abangakwaziyo ukubhala nokufunda, abantu abakhubazekileyo, kunye nabasetyhini.

Amalungu oluntu anelungelo:

- lokufaka isandla kwiinkqubo zokwenziwa kwezigqibo zikamasipala ngokwenza izindululo zomlomo okanye ezbihalwe phantsi, umelo kune nezikhalazo eziya kwibhunga likamasipala okanye kwelinye iqonga lwezopolitiko;
- ukucela iimpendulo kunxibelewano lwabo kwaye bacele ukuba baziswe ngezigqibo zebhunga ezichaphazelamalungelo abo; kwaye
- bafune ukuba iinkqubo zivuleleke kuluntu (Umhlathi wesi-5(1) womThetho weeNkqubo (Systems Act).

6. Uthini umthetho wamazwe ngamazwe ngothethathethwano olunokuba luncedo?

Umthetho wamazwe ngamazwe ubalulekile kuba:

- Udlale indima engundoqo ekuqulunqweni koMgaqo-siseko woMzantsi Afrika.
- Amalungelo amaninzi kuMgaqo-siseko ayafana nalawo afunyanwa kwiminqophiso yamazwe ngamazwe.
- Imihlathi owama-39 nowama-233 oMgaqo-siseko athi iinkundla kufuneka zithathelo ingqalelo umthetho wamazwe ngamazwe xa zitolika amalungelo kuMgaqo-siseko.
- INkundla yoMgaqo-siseko ithe umthetho wamazwe ngamazwe ubonelela ngenkqubo-sikhokelo yokuhlolano nokuqonda amalungelo kuMgaqo-siseko (*Makwanyane*, isitanza sama-35).

Inani lemimiselo yamazwe ngamazwe lithi kufuneka kubekhona uthethathethwano kunye nabanini abanamalungelo okanye uluntu ekuphunyezweni kwamalungelo entlalo-qoqosho. AmaNqakwana Jikelele eKomiti yeZizwe eziManyeneyo kumaLungelo ezoQoqosho, iNtlalo neNkcubeko (United Nations Committee on Economic, Social and Cultural Rights) (CESCR) yimizekelo emihle. Lamangakwana Jikelele atolika amalungelo kwiSivumelwano samaZwe ngamaZwe kumaLungelo ezoQoqosho, iNtlalo neNkcubeko (International Covenant on Economic, Social and Cultural Rights) (ICESCR). Akwatolika nokuba yintoni ekufuneka yensiwe ngurhulumente ekuphumezeni amalungelo akwi-ICESCR. UMzantsi Afrika usayine i-ICESCR, okuthetha ukuba uzibophelele ekuhlonipheni imithetho-siseko ye-ICESCR.

Umthetho wamazwe ngamazwe uthi kufuneka kubekho ukudibana okukuko nokubanzi xa kuziwa kwilungelo kwizindlu ezoneleyo kanye nangokunxulumene nokukhutshwa okucetywayo kanye nokuhlalisa ezindaweni okucetywayo. Umelo oluvela kabantu kanye noluntu oluchaphazelekayo malumenywe kwaye luthathelwe ingqalelo (jonga iNqakwana Jikelele lesi- 4 kwilungelo lezindlu ezoneleyo (1991) izitanza ese-8 nese-12; iNqakwana Jikelele lesi-7 kwilungelo lezindlu ezoneleyo kumxholo wokukhutshwa okunyanzelwayo (1997) izitanza ese-13 nese-15).

Kwakhona, imiThetho-Siseko esiSisiseko kanye neziKhokelo ekuKhutshweni okuSekelwe kuPhuhliso nokuThathelwa iNdawo yeZizwe eziManyeneyo (2007) ithi onke amaqela kanye nabantu abanokuba bachaphazelekile banelungelo lokufumana ulwazi olubarulekileyo kanye 'nokudibana kanye nothabatho nxaxheba olupheleleyo' ngexesha lonke lenkqubo yokukhutshwa (isitanza sama-38). Amanyathelo akhethekileyo kufuneka athathwe ukuze bonke abantu abachaphazelekayo, kuqukwabasetyhini nabangakhuselekanga kanye namaqela angasiweso, aqukiwe kwinkqubo yokudibana (isitanza sama-39).

Izikhokelo kanye nemithetho-siseko ikwathi iinkqubo zophuhliso ezinokukhokelela ekususweni kwabantu kumakhaya abo kufuneka zibe nezinto ezithile ezakhelwe kuzo (isitanza sama-37). Umzekelo, iziphathamandla mazisasaze ulwazi olubarulekileyo kwangaphambili. Iingxoxo zokunika ulwazi uluntu kufuneka zibanjwe ngoyilo kanye neendlela ezizezinye ezicetywayo. Ezi zinokunika amathuba okucela umngeni kwisigqibo sokukhutshwa okanye zithi thaca izindululo ezizezinye, kwaye zivakalise iimfuno ezahlukenyi kanye nokubalulekileyo ngokokuza kuqala kupuhhliso.

I-CESCR ikwathi ukudibana okukuko kubaluleke kakhulu **ngakumalungelo** okhuselo lwasekuhlaleni, amanzi, impilo nomsebenzi. Ithi:

- Phambi kokuba urhulumente okanye naliphi na elinye iqela lesithathu lithathe nawaphi na amanyathelo aphazamisana namalungelo abantu kukhuselo lwasekuhlaleni kanye nasemanzini, kufuneka kubekhona ithuba 'lokudibana okusulungekileyo' kanye nabo bachaphazelekayo. Ulwazi olupheleleyo noluggibeleyo kumanyathelo acetywayo kufuneka abonelelw kwangethuba (iNqakwana Jikelele le-19 kwilungelo lokhuselo lwasekuhlaleni (2008) isitanza sama-78); iNqakwana Jikelele le-15 kwilungelo lamanzi (2003) isitanza sama-56).
- Ilungelo labantu kanye namaqela lokuthabatha inxaxheba kwiinkqubo zokwenziwa kwezigqibo kufuneka libe yinxenyen yavo nawuphi na umgaqo-nkqubo, inkqubo okanye isicwangciso esiphuhlisesa ukuhlangabezana nezibophelelo zikarhulumente kumalungelo empilo,

amanzi nomsebenzi (iNqakwana Jikelele le-14 kwilungelo lowona mgangatho uphezulu unokufumaneka wempiolo (2000) isitanza sama-54; iNqakwana Jikelele le-15 (2003) isitanza sama-48; iNqakwana Jikelele le-18 kwilungelo lomsebenzi (2006) isitanza sama-42).

Kwakhona, umthetho wamazwe ngamazwe ugxininisa ilungelo lamaqela athile angakhuselekanga akhankanywe kumThetho we-PIE (afana nabasetyhini kunye nabadala) lokuba athabathe inxaxheba kupuhhliso nasekuphunyezweni komgaqo-nkqubo. Umzekelo, umhlathi we-14 iNgqungquthela yokuPheliswa kwazo zoNke iiNtlobo zoCalulo olubhekiselwe kwabaseTyhini (Convention on the Elimination of All Forms of Discrimination against Women) (1979) (CEDAW) uthi abasetyhini banelungelo lokuthabatha inxaxheba, ngokulinganayo, kuyilo lophuhliso kumanqanaba onke. UMzantsi Afrika uyamkele i-CEDAW kwaye ke ubotshelelwe yiyo. Kwakhona, i-CESCR igxininisa ilungelo labadala lokuba bathabathe inxaxheba ekwenziweni nasekuphunyezweni kwemigaqo-nkqubo echaphazelwa ngqo ukuphila kwabo. Oku kukwiNqakwana Jikelele lesi-6 kumalungelo ezoqqosho, intlalo nenkcubeko abantu abadala (1995) (izitanza ese-5 nesama-39).

Apho uwufumana khona umthetho wamazwe ngamazwe

- AmaNqakwana Jikelele afumaneka kwi internet ku www2.ohchr.org/english/bodies/cescr/comments.htm
- ImiThetho-siseko neziKhokelo eziSisiseko zifumaneka kwi internet ku www2.ohchr.org/english/issues/housing/docs/guidelines_en.pdf
- I-CEDAW ifumaneka kwi internet ku-www2.ohchr.org/english/law/cedaw.htm[EB]

Kwinqanaba lommandla we-Afrika, iKomishini ye-Afrika yamaLungelo abaNtu yathi oorhulumente kufuneka banike amathuba anokuba luncedo kubantu ukuba baviwe kwaye bathabathe inxaxheba kwizigqibo zophuhliso ezichaphazelwa uluntu lwabo. Le yimfuneko kuMqulu wase-Afrika wamaLungelo abaNtu kwaye yaphuhliswa kwityala le-SERAC (isitanza sama-53). UMzantsi Afrika uwamkele uMqulu wase-Afrika kwaye ke ngoko ubotshelelwe nguwo.

7. Ziyintoni iinjongo kunye nomxholo wothethathethwano olunokuba luncedo?

Inkubo yothethathethwano olunokuba luncedo iqinisekisa ukuba urhulumente uzalisekisa izibophelelo zakhe zomgaqo-siseko zokufezekisa amalungelo entlalo-qoqosho. Oku kuthetha ukuba inkubo yothethathethwano olunokuba luncedo ibaluleke kakhulu ekuqinisekiseni ukuba iinkubo zophuhliso ezizama ukufezekisa amalungelo entlalo-qoqosho ziyansebenza kwaye zinokugcinakala, kwaye zinceda uluntu oluhiuphekayo. Uthethethethwano olunokuba luncedo kukuvakaliswa kwedemokhrasi yothatyatho nxaxheba 'eqala ezantsi isiya phezulu'. Iphakamisa ukungafihil kunye nokuthatha uxanduva ekufezekisweni kwamalungelo entlalo-qoqosho. Inganegalelo kwakhona ekusombululenii imbabano.

Ukuqonda nokuhlonipha kuthelekiswa nesivumelwano

Ukuqondana okuhlanganyelweyo, intlonipho kunye nokwamkela okukhathaza omnye nomnye kufuneka ibe lujoilo olungundoqo lothethathethwano olunokuba luncedo, endaweni yokufikelela kwisivumelwano (*i-Joe Slovo*, isitanza sama-244).

Uthethathethwano olunokuba luncedo lukwavakalisa isidima sabemi (kunye nesabo bangengabo abemi) eMzantsi Afrika. Kwityala *i-Joe Slovo*, iNkundla yoMgaqo-siseko yathi 'imfuneko yokuthethathethana isuka kwimfuno yokuphatha abahlali ngentlonipho kunye nokukhathalela isidima sabo' (isitanza sama-238; jonga kwakhona kwisitanza sama-261 nesama-406; *kwi-Olivia Road*, isitanza se-10 ukuya kwese-11 kunye naku-*Grootboom*, isitanza sama-83). Ityala *i-Joe Slovo* lalimalunga nokukhutshwa kwabantu kwiindawo abahlala kuzo kuluntu lwamatyotyombe oluninzi ukuze kunikwe ithuba lenkubo yophuhliso lwezindlu karhulumente. INkundla kwakhona yathi kweli tyala 'uthethathethwano nabantu lubonisa intlonipho kunye nokukhathalela isidima sabantu': Kwenza ukuba urhulumente aqonde iimfuno kunye nokukhathaza imizi ngaminye ukuze, apho kwenzekayo khona, athathe amanyathelo okuhlangabezana noko kubakhazayo' (isitanza sama-238).

Ukuba uthethathethwano olunokuba luncedo lwenzeka *phambi* kokukhutshwa kwabantu, lunokuthintela abantu abangonelisekanga ekubeni baye enkundleni. Oku kuthetha ukuba urhulumente kunye noluntu baneengxoxo ezinokuba luncedo malunga nesimo umzekelo, ukuba nokwenzeka kolungiso behleli-apho okanye, ngenye inddlela, ukufuduselwa kwenye indawo ekufutshane. Konga ixesha nemali ekuhambeni kwxesha. Esi sisombululo esifanelekileyo.

Ukulungiswa abantu *behleli-apho*

- Ulungiso abantu *behleli-apho* aluthethi ukuba kufunela kubekho ukufuduswa. Lubandakanya uphazamiso oluncinane kufuduso lweendawo zokuhlala kangangoko kunokwenzeka.
- INkqubo yokulungiswa kwamaTyotyombe (Oktobha 2004), iSahluko se-13 seKhowudi yeSizwe yeziNdlu, ithi inkxaso karhulumente iyafumaneka koomasipala kulungiso lwamatyotyombe abantu *behleli-apho*, oko kunika ukhuselo lomiwo mhlaba, iinkonzo ezisisiseko zikamasipala, izinto ezeluncedo kwintlalo nakuqoqosho kunye nokuxhobisa abahlali basematyotyombeni. Kubalulekile ukuqaphela ukuba iNkqubo iyatsho ukuba abantu banokusiwa kwenye indawo kwaye bahlaliswe apho ngenxa yeenkqubo zophuculo, kodwa *kuphela ukuba ayikho enye indlela kwaye ngaphandle kwakwiimeko ezikhethekilleyo*.
- Kwityala i-*Abahlali*, iNkundla yoMgaqo-siseko yathi 'akukho kukhutshwa kwabantu kwiindawo abahlala kuzo [ngokomThetho we-PIE] kufuneka kwenzeke de zibe iziphumo zothethathethwano olululo ziyaziwa' Yathi 'uthethathethwano olululo luyakuquka ukuthathelwa ingqalelo okufanelekileyo kweminqweno yabantu abaza kukhutshwa kwiindawo abahlala kuzo: *nokuba imimandla abahlala kuyo inokulungiswa behleli-apho*; nokuba kunokubakhona enye indawo yokuhlala. Uthethathethwano lunokuquka indlela yokukhutshwa kwabantu kwiindawo abahlala kuzo kunye namaxesha amiselwe ukukhutshwa kwabo' (*Abahlali*, isitanza se-114). Ngoko ke ukukhutshwa kwabantu okanye ukusiwa kwabo kwenye indawo ihlala iyeyona nto yokugqibela, kwaye kuphela emva kokuba ukulungiswa *behleli-apho* sele kuthathelwe ingqalelo.

Ukuba ngaba iinkundla ziylela uthethathethwano, ziphakamisa uthatyatho nxaxheba lwbabo bahluphekayo ekubenit beze nesisombululo. Oku kunceda ekuphumezeni isisombululo kwaye kuqinisekise ukuba sifanelekile kwaye sinokugcinakala. Ekuhambeni kwexesha, kukwalondoloza ixesha nemali karhulumente kwaye kuqinisekise ukuba abantu banofikelelo olupheleleyo kumalungelo abo entlalo-qoqosho.

Kwityala i-*Olivia Road*, iNkundla yoMgaqo-siseko yadwelisa ezinye zeenjongo zokuthethathethana. Ezi njongo ziyakusebenza kwizimo apho umasipala afuna ukukhupha abantu apho bahlala khona, nabasenokungabi namakhaya ngenxa yoko. Injongo zothethathethwano kwesi simo ziyakuba kukufumanisa ukuba:

- zinokuba yintoni iziphumo zokukhutshwa kwabantu;
- ngaba isixeko sinokunceda na ekuphuculeni ezo ziphumo;

- ngaba kungenzeka ukwenza izakhiwo zikhuseleke zingani nangozi ingako yempilo ixeshana;
- ingaba isixeko sinazo naziphi na izibophelelo kubahlali kwezo ndawo; kwaye
- isixeko siyakuziphumeza nini kwaye njani ezo zibophelelo.

linjongo zixhomekeka kwisimo

Alukho uluhlu oluvaliweyo lweenjongo zothethathethwano. linjongo zixhomekeka kwisimo esithile. Ayingorhulumente kuphela otshoyo ukuba zeziphi ezi njongo.

Sakube isiqqibo sokukhupha abantu sithathiwe, uthethathethwano kakhulu luyakuba ngokuhlaliswa kwezinye iindawo kwabantu kunye nohlobo lwendawo yokuhlala eyenye. Oku ngokucacileyo akuyi kuba kuk lulo uthethathethwano olunokuba luncedo olugqvesileyo, kananjalo. Kwityala i-*Joe Slovo*, umzekelo, eminye yemiba amaqela ekufuneka abandakanyeke kuyo ibe (isitanza se- 7(11)):

- kukufumana amagama, iinkcukacha kunye neemeko ezikhethekileyo zobuqu zabo bachatshazelwa kukusiwa kwenye indawo ngakunye;
- elona xesha ngqo, indlela kunye neemeko ukusiwa kwenye indawo okuya kwenzeka phantsi kwazo;
- iiYunithi zokuHlala zeXeshana (Temporary Residential Units) (TRUs) ezingqalileyo eziza kwabelwa abo basiwa kwenye indawo;
- uthutho lwabu bazakusiwa kwenye indawo kunye neseempahla zabo;
- izibonelelo zothutho kwizinto eziluncedo ezufana nezikolo, izibonelelo zempilo kunye neendawo ekusetyenzwa kuzo; kunye
- umbuzo wamva, izindlu zesigxina, kuqkwa nolwazi lwendawo abemi kuyo abantu kuluhlu lokulindla izindlu kunye nokubanceda bagcwalise amaxwebhu ezicelo zenkxaso yezindlu.

Malunga nolungiselelo lweenkonzo jikelele, umhlathi we-4(2) womThetho weeNkqubo uthi iBhunga likamasipala kufuneka likhuthaze ukubandakanyeke koluntu lwengingqi ‘kwinqanaba, umgangatho, uluhlu neempembelelo zeenkonzo zikamasipala ezbonelelwayo’ kunye ‘neendlela ezinokukhethwa ezifumanekayo zokufezekiswa kweenkonzo’. Ukudibana apha akufani naxa inkundla iyalela inkqubo yothethathethwano enokuba luncedo, kodwa imithetho-siseko yona iyafana. Ukubaluleka kwenkqubo yokudibana eyiyo kulungiselelo lweenkonzo kubaluleke ngokufanayo njengakumatyla okukhutshwa kwabantu, ngazo zonke ezi zizathu zichazwe ngasentla.

Ityala i-*Mazibuko*, umzekelo, lalimalunga nelungelo lokufikelela emanzini. INkundla ePhakamileyo yathi abantu abachaphazeleyako abanikwanga isaziso

esoneleyo, zange bacetyiswe ngamalungelo abo omthetho kwaye zange banikwe ulwazi ngoncedo olufumanekayo. Yathi ngokwenkqubo oku bekungafaneleknaga kwaye ukudibana kungonelanga (izitanza ese-121 ukuya kwese-122). Elityala lenza kucace ukuba izaziso mazingakhutshwa njengendlela yokuthengisa isiqqibo esele senziwe njengokumsebenzi wonxulumano noluntu.

Uxanduva lukamasipala lokuthethathethana

Kwityala i-*Olivia Road*, iNkundla yathi abantu abaza kukhutshwa kwiindawo abahlala kuzo banokuziva bengakhuselekanga kangangokuba bangakuqondi ukubaluleka kothethathethwano. Banokwala ukuthabatha inxaxheba kwinkqubo. Ukuba oku kuyenzeka, umasipala ngeke avele ayiphelise nje inkqubo. Endaweni yoko kufuneka azame uthethathethwano ngokungaphaya. Unokuqhuma kuphela ngaphandle kothethathethwano olufanelekileyo ukuba ngaba wenze iinzame ezifanelekileyo kwaye azaphumelela. (i-*Olivia Road*, isitanza se-15).

8. Kufuneka Iwenzeke nini uthethathethwano?

INkundla yoMgaqo-siseko ithi uthethathethwano ngokuqhelekileyo kufuneka Iwenzeke phambi kokuba imiba iye enkundleni, hayi emva koko (*Olivia Road*, isitanza sama-30; *Abahlali*, isitanza se-119 ukuya kwese-120). Kwimeko yezindlu, oku kuthetha ukuba akukho zinkqubo zokukhupha abantu kufuneka ziqalwe de abe urhulumente okanye umasipala uthethathethane nabantu ababandakanyekayo kune Nabanye abaza kuchaphazeleka. INkundla ikwathe kwityala i-*Abahlali* ukuqala uthethathethwano emva kokuba sele yenze isiqqibo sokuqalisu ngenkqubo yokukhupha abantu kwiindawo abahlala kuzo ngeke ibeyiyo okanye ibe luncedo (isitanza se-120). Koko, kwityala i-*Joe Slovo*, uthethathethwano Iwayalelwu njengenxenyen yomyalelo wokukhupha abantu kwiindawo abahlala kuzo. Kwakunxulumene nenkqubo yokuhlaliswa kwenye indawo.

Amanqaku abalulekileyo amawathathelwe ingqalelo

- Uthethathethwano olunokuba luncedo ayijonto nje ekufuneka yenzive phambi kokuba ufumane umyalelo wokukhupha abantu apho bahlala khona. Awukho malunga nokuphawula iibhokisi nje ngokulula.
- Ukuba uthethathethwano Iwenzeke njani kwaye siyintoni isiphumo salo kuneempembelelo ezibalulekileyo ekubenit Ingaba ukukhutshwa kwabantu apho bahlala khona kunobulungisa na kwaye kusemdleni woluntu kusini na.
- Kuyakuba kuchasene nomgaqo-siseko ukuba kubekho umthetho ovumela iinkqubo zokukhupha abantu ukuba ziqalwe ngaphandle kothethathethwano olufanelekileyo nolunokuba luncedo.

Uthethathethwano olunokuba luncedo kufuneka lwenzeke *phambi* kokuba kucetywe imigaqo-nkqubo, izicwangciso okanye iinkqubo zophuhliso. Kufuneka kwakhona lwenzeke ngexa ziphunyezwa kunye naxa zihlolwa. Ngoko ke kubalulekile ukuba urhulumente athethathethane ngokunokuba luncedo noluntu phambi kokuba enze isigqibo sokuba aqhube na nokubakhupha abantu kwiindawo abahlala kuzo okanye nophuhliso Iwezindlu okanye umgaqo-nkqubo onokuchaphazela amalungelo abantu.

9. Yintoni eyenza ukuba uthethathethwano lube 'luncedo'?

Le mithetho-siseko nezikhokelo ezilandelayo zokuqinisekisa ukuba inkqubo yothehathethwano enokuba luncedo ixeliwe kwizigqibo zeNkundla yoMgaqo-siseko (jonga i-*Olivia Road*, isitanza ese-13 ukuya kwese-15 nese-19 ukuya kwesama-21; i-Joe Slovo, izitanza ze-117, 247, 238, 261, 378, 380):

- Abahlali okanye uluntu kufuneka baphathwe njengamaqabane ekwensiweni kwezigqibo, endaweni yokuba bafumane ulwazi olumalunga nezigqibo ezidluliselwa kubo nje.
- Uthethathethwano malwensiwe nabantu kunye noluntu kubantu beziqu kunye nabantu beyintlanganisela.
- Inkqubo yokuthethathethana kufuneka ilawulwe ngabantu abanononophelo nabavakalelwayo.
- Uthethathethwano kufuneka luquke nabanye ababandakaryekayo. Ii-CSO ezixhasa amabango abantu kufuneka ziquszelele inkqubo yothehathethwano ngandlela yonke enokwenzeka. Amaqonga kufuneka asekwe kwaye abe nabasebenzi bebhunga abawufaneleyo umsebenzi wabo kwaye abavakalelwayo kwaye abanezakhono kuthethathethwano.
- Lindlela ezithembakeleyo nezinokuba luncedo zonxibelewano kufuneka zigciniwe. Kufuneka kubekho amajelo onxibelewano avulekileyo.
- Uthethathethwano malube yinkqubo yonxibelewano endlela-mbini, apho omabini amaqela amamelanayo kwaye azame ukuqonda imbono zelinye.
- Omabini amacala kufuneka asebenze ngokufanelekileyo nangomoya omhle.
- Inkqubo mayingenziwa emfihlakalweni.
- Lingxelo eggibeleyo nechanekileyo ngenqubo yothehathethwano kufuneka inikezwe. Ezingxelo kufuneka okungenani ziuke iinzame ezifanelekileuyo zikamasipala kuthethathethwano.

- Inkqubo yothethathethwano kufuneka yakhiwe, ilungelelaniswe, ifane kwaye ibe banzi, ingakumbi apho amanani amaninzi abantu anokuchaphazeleka. Yiloo nto, uthethathethwano kufuneka luhuhliswe njengenkqubo emiselwe ixesha elide.
- Ukutethana okungacetywanga kunokufaneleka kumasipala omcinane aphi, mhlawumbi, ukukhutshwa endaweni ohlala kuyo lwenzeka kanye okanye kabini kunyaka ngamnye, kodwa ke oku akufanelekanga kwaphela kumasipala omkhulu. Oku kubanjalo ingakumbi aphi ukhutsho olunokubakhona luyinxene yenkqubo yophuhliso.
- Amaqela kufuneka athathe amanyathelo okuqala angakhuseli nje kuphela. Kufuneka abonise amanyathelo ekhangela esisombululo
- Amaqela mawangezi ecinga ngento enye angafuni ukujika kuyo okanye abe nenkani. Kufuneka bangayonakalisi ngabom inkqubo yothethathethwano ngokubanga izinto ekungenakuthethathethwana ngazo, nezingafanelekanga.
- Amaqela mawabekele ecaleni iyantlukwano yawo yamathuba athile ajolise ekuphumezeni oko bavumelana kuko.

Ukubandakanya nabanye ababandakanyekayo

Ukubandakanya nabanye ekusetyenziswa nabo kwinkqubo yothethathethwano kuxhaswa yinto ethethwe yiNkundla yoMgaqo-siseko kwi-New Clicks (isitanza sama-627) yokuba 'onke amaqela anomdla, hayi abo kuphela amalungelo abo anokuchaphazeleka ngokungalunganga, anelungelo lokwazi ukuba wenza ntoni na urhulumente, kwaye njengabemi abazikhathazayo, babe nalo ilizwi elifanelekileyo'. Kutsha nje kuMamba (isitanza soku-1) inkundla yayalela ukuba abo babandakanyekayo nabo babandakanyewe kwinkqubo yothethathethwano.

Eminye imithetho-siseko kune nezikhokelo ezibalulekileyo kwinkqubo yothethathethwano ukuba lube 'luncedo' iquka le ilandelayo:

- Ulwazi olubalulekileyo kufuneka lufikeleleke kwaye lungafihli nto, Unxibelelwano kufuneka Iwensiwe ngendlela ethathela ingqalelo ukhetho lolwimi kune neemfuno ezikhethekileyo zabantu. Abathabathi nxaxheba kufuneka bazi kwangaphambili ukuba yintoni ezakube kuxoxwa ngayo kwingxoxo.
- Izaziso ezifuna izimvo zoluntu kwimigaqo-nkqubo, izicwangciso neenkqubo zophuhliso kufuneka zenziwe zifikeleleke ngokungaphaya kuluntu.
- Abathabathi nxaxheba kufuneka bachongwe ngokuchanekileyo, kuqukwa abaxhamli, amaqela achaphazelekayo nanomdla kune nabo babandakanyekayo.

- Indawo yothethathethwano kufuneka kube lula ukufikelela kuyo luninzi lwabathabathi nxaxheba.
- Abathabathi nxaxheba kufuneka bakwazi ukuthetha ngokukhululekileyo.

Ugunyaziso ngokusemthethweni kwesivumelwano ziinkundla

- Ngokuqhelekileyo iiNkundla ziyakuthathela ingqalelo kwaye zihlole imiqathango yesivumelwano evela kuthethathethwano eluyaleleyo. Ukusilela ukufikelela kwisivumelwano ikwayinto inkundla enokuyithathela ingqalelo (i-Joe Slovo, isitanza se-139 ne-*Olivia Road*, isitanza sama-30).
- Kananjalo, inkundla ayiyikuhlala izivuma izivumelwano ezenziwe emva kokuthethathethana (i-*Olivia Road*, isitanza sama-30), ingakumbi apho bekukho iingxaki kwinkqubo.
- Kubalulekile ukucela imvume yenkundla yesivumelwano sothethathethwano phambi kokuba sisebenze.

10. Iyintoni indima yeenkokheli zoluntu kwinkqubo yothethathethwano?

abantu abamele uluntu kwinkqubo yothethathethwano banoxanduxa olubalulekileyo. Kufuneka:

- bazise onke amalungu ngenqubo yothethathethwano kuselithuba;
- bachaze ngokucacileyo ukuba yeypifi na imiba kwaye iza kuba malunga nantoni na inkqubo yothethathethwano;
- babeke izaziso malunga nothethathethwano apho abantu abaqhelekileyo banokuzibona, ukuphepha ukuba kungashiywa ngaphandle nawuphi na umntu. Ezi zaziso kufuneka zithathele ingqalelo ulwimi olukhethwayo;
- baqinisekise ulingano kumelo phakathi kwabasetyhini kunye namadoda, kunye naphakathi kwabemi kunye nabo bangengobemi;
- basebenzise inkcubeko kunye nezicwangciso eziqhelekileyo kuluntu;
- baququzelela ukonyulwa kwabameli ngendlela engenamkhethe. Kuthethathethwano oluqbekayo, kufuneka baqinisekise ukuba abameli bayatshintshwa baphinde bonyulwe kwakhona kuthethathethwano ngalunye;
- badlulisele zonke izigqibo kuluntu phambi kokuba kuggitywe ngazo.

linkokheli zoluntu ezichubekileyo zibaluleke kakhulu ukuze zenze inkqubo yothethathethwano ibe yimpumelelo. Indima yabo ayipheli xa kufikelelwwe kwisivumelwano. Ibalukekile:

- ekuphumezeni okuyelelwa yinkundla;
- ukuncedisa ukusa abantu kwezinye iindawo zokuhlala; kunye
- nonxibelelwano phakathi koluntu, **amaggwetha** kunye namagosa karhulumente.

Indima yamaggwetha kwinkqubo yothethathethwano

Amaggwetha anendima ebalulekileyo ekuququzeleleni iimeko eziyimfuneko kuthethathethwano olunokuba luncedo. Oku kubalulekile ingakumbi apho uthethathethwano luyalelwa yinkundla. Indima yawo ikwabalulekile Iwakube ukhutsho luyalelwe. Umzekelo, amaggwetha ayakunika ingcebiso ngomthetho kunye nangomgaqo-nkqubo, aqinisekise ukuba ulwazi olufunekayo kuthethathethwano lunikwa ngendlela enokufikeleleka, kwaye achonge axhobise neenkokheli zoluntu ezifanelekileyo. Indima yegqwetha ayipheli xa kufikelelwe kwisivumelwano. Abalulekile ekuqinisekiseni ukuba uphunyezo lwsivumelwano alukhethe cala kwaye luyasebenza.

11. Isishwankathelo seziggibo ezikhethiwego ezibalulekileyo

Abahlali base-51 Olivia Road, Berea Township, nabaNye v iSixeko sase-Johannesburg kunye nabaNye 2008 (5) BCLR 475 (CC)

Okwenzekileyo nesiggibo

Eli tyala yaba sisicelo esiya kwiNkundla yoMgaqo-siseko esivela kubahlali bebhena kwiNkundla ePhakamileyo yeziBheno (Supreme Court of Appeal's) (SCA) ngesiggibo sokuvumela ukukhutshwa kwabo. I-SCA yagunyazisa ukukhutshwa kwabahlali bezakhiwo ezibini kumbindi wesixeko sase-Johannesburg ngenxa yokuba izakhwiwo zazingakhuselekanga kwaye zingekho mpilweni. Emva kokuba iNkundla yoMgaqo-siseko ilivile ityala kwaye phambi kokuba yenze isiggibo, yayalela ukuba amaqela athethathethane ngokunokuba luncedo elinye nelinye ukuze kupheliswe iingxaki zabafaki sicelo (abahlali), kunye nolungiselelo lwenye indawo yokuhlala esisigxina. Amaqela afikelela kwisivumelwano, esaye sagunyaziswa yiNkundla saze saphunyezwu kamva. Kwisigwebo sayo, iNkundla yoMgaqo-siseko yathi:

- Umasipala kufuneka athethathethane ngokunokuba luncedo nabantu phambi kokuba abakhuphe ukuba bazakusala bengenamakhaya emva kokukhutshwa.

- Ngexa iSixeko kufuneka sidilize izakhiwo ezingakhuselekanga nezingenampilo, sikwanomsebenzi ngokomgaqo-siseko wokunika ufilelelo kwizindlu ezoneleyo. Oku kuthetha ukuba kufuneka sithathelo ingqalelo yokuba abantu bangabi nawo amakhaya xa sisenza isigqibo sokubakhupha.
- Umhlathi we-12(6) womThetho weMimiselo wezaKhiwo zeSizwe kunye nemiGangatho yezaKhiwo we-103 ka-1977 wenza ukuba ibe lulwaphulo-mthetho ukuhlala kwizakhiwo emva kokunkwa isaziso sokukhutshwa siSixeko kodwa phambi kokuba iNkundla iyalele ukukhutshwa. Oku kuchasene nomgaqo-siseko kuba kuphikisana nomhlathi wama-26(3) woMgaqo-siseko, othintela ukukhutshwa okungaziswanga.

Amanqaku abalulekileyo

- Umasipala okhupha abantu kumakhaya abo ngaphandle kokuba kubekho uthethathethwano olunokuba luncedo kuqala nabo wenza izinto ngendlela echasene nomoya kunye nenjongo yezibophelol zakhe ezikumgaqo-siseko (isitanza se-16).
- Umhlathi wama-26(2) woMgaqo-siseko uthi umasipala kufuneka aphendule ngendlela efanelekileyo kwabo bantu banokungabi nawo amakhaya athethathethana nabo (isitanza se-18).
- UMgaqo-siseko ubeka umsebenzi kumasipala wokuba athethathethane ngokunokuba luncedo nabantu abanokungabi nawo amakhaya ukuba uyabakhupha. Ngoko ke, xa ezama ukukhupha abantu umasipala, inkundla kufuneka ithathelo ingqalelo yokuba ingaba lube khona na uthethathethwano olunokuba luncedo oluthobela umhlathi wama-26(3) woMgaqo-siseko (izitanza ese- 18 nesama-21).

Abahlali boluNtu Iwase-Joe Slovo Community, eNtshona Koloni v iThubelisha Homes nomNye iTyala 2009 (9) BCLR 847 (CC)

Okwenzekileyo nesigqibo

Eli tyala lalimalunga nokukhutshwa koluntu oluninzi kwaye olwasele luzinzile kumakhaya alo kumatyotyombe ase-Joe Slovo eKapa. Bakhutshwa ukuze kuqhutywe ngeProjethi yeziNdlu ye-N2 Gateway. Le projethi yayiyiprojethi yolinga yokuvavanya ukuphunyezwka kwenkqubo ye-BNG. INkundla yoMgaqo-siseko yayalela ukuba abahlali abebekhutshiwe mabafunelwe enye indawo. Ukwenza ukuba ukukhutshwa ‘kubenobulungisa kwaye kufaneleke’, iNkundla yabeka kwakhona iimfuneko ezithile:

- Yaxela ngokweenkukacha umgangatho kunye nobunjani bezindlu zexeshana apho abantu banofuduselwa khona, kuqukwa nolungiselelo lweenkonzo kunye nezibonelelo..
- Yayalela abamangalelw a kweli tyala (iThubelisha Homes, uMphathiswa weSizwe weziNdlu kunye nomPhathiswa wooRhulumente beeNgingqi neziNdlu wePhondo) ukuba bathethathethane ngokunokuba luncedo nabahlali ngexesha elimiselwego lokufuduswa kunye nokudibana nabahlali abachaphazelekayo kufuduso ngalunye.
- Yayalela ukuba abamangalelw baqinisekise ukuba umyinge wama shumi asiXhentle ekhulwini (70%) samakhaya amatsha azakwakhiwa e-Joe Slovo abelwe abahlali bangoku base-Joe Slovo, okanye abo babesakuba ngabahlali abafudukela e-Delft ngaphambili ukuze bavule indlela yeProjethi ye-N2 Gateway.

Umyalelo wokukhutshwa waye warhoxiswa yiNkundla yoMgaqo-siseko. Ngexa lenkubo yokuthethathethana, kwaye kwafunyaniswa ukuba akukho mali okanye mhlaba woneleyo wokuphumeza umyalelo wokukhutshwa kwabantu. Kwaye kwakhona nezinye iimpazamo ezinkulu kwiProjethi ye-N2 Gateway. Ukuba nokwenzeka kolungiso abantu *behleli-apho* e-Joe Slovo ngoku kusaphandwa.

Amanqaku abalulekileyo

- Iya kuba kokufanelekileyo ukuba urhulumente athethathethane nabantu ngabanye kwaye nosapho ngalunye olubandakanyekayo ngononophelo (isitanza se-117).
- Urhulumente makenze umzamo wokuthethathethana noluntu kunokuwisa izigqibo ezithathwe kwinganaba lezopolitiko (isitanza se-166).
- Xa kusenziwa inkqubo yezindlu, kufuneka kubekho uthethathethwano olunokuba luncedo phakathi kukarhulumente kunye nabo babandakanyekayo (isitanza sama-238).
- Inkqubo yokuthethathethana ayifuni ukuba amaqela avumelane ngomba ngamnye. Injongo kukufumana isisombululo esamkelekileyo esihlanganyelweyo kwimiba enzima ejongene norhulumente kunye nabahlali ekuboneleleni ngezindlu ezoneleyo (isitanza sama-244).
- Urhulumente kufuneka athethathethane ngokunokuba luncedo ngokomhlathi wama-26(2) woMgaqo-siseko. Kufuneka kwakhona athathe amanyathelo ngokungenamkhethe ngokomhlathi wama-33 woMgaqo-siseko, njengoko kuchaziwe kwi-PAJA (isitanza sama-297). Ezi mfanelo zimbini kufuneka ziqondwe kunye.

Abahlali baseMjondolo Movement baseMzantsi Afrika kanye nabaNye v iNkulumbuso yePhondo laKwaZulu-Natal kanye nabaNye iTyala CCT 12/09 2009 ZACC 31

Okwenzekileyo nesigqibo

Eli tyala laba ngumceli mngeni kumThetho waKwaZulu-Natal wokuPheliswa nokuThintelwa kokuGxunyekwa kwaKhona kweeNdawo ezikwiSimo esibi ezinoMgangatho oPhantsi wesi-6 ka-2007 (umThetho weeNdawo ezikwisimo esibi ezinoMgangatho oPhantsi). Lo mthetho ujolise ekupheliseni iindawo ezikwisimo esibi ezinomgangatho ophantsi KwaZulu-Natal. Uvumela ukukhutshwa kungekho luthethathethwano olunokuba luncedo. Umhlathi we-16 womThetho uthi umasipala kufuneka aqalise iinkqubo zokukhutshwa kwabahlali abengekho mthethweni ukuba ngaba umnini okanye umntu opethe umhlaba uyasilela ukukwenza oko kwithuba lexesha elixelwe yi-MEC. Kwaye kwacelwa umngeni kulo mhlathi kwityala i-*Abahlali*. INkundla yoMgaqo-siseko yathi:

- Umhlathi we-16 womThetho awukho ngokomgaqo-siseko. Unika amagunya amaninzi i-MEC kwaye uthathela phantsi kakhulu ukhuselo olukumhlathi wama- 26(2) loMgaqo-siseko (funda kanye nomnye umthetho wezindlu).

Amanqaku abalulekileyo

- Uthethathethwano olufanelekileyo alufunwa kuphela ngumhlathi wama-26(2) loMgaqo-siseko kodwa lukwafunwa kulo lonke ukhutsho phantsi komthetho we- PIE (isitanza sama-69).
- Ukuba ngaba uthethathethwano Iwenzeka emva kokuba sesikhona isiggibo sokumisela iinkqubo zokukhutshwa, ngeke sibe sisulungekile okanye sibe nokuba luncedo (izitanza esama-69 nese-120).
- Uthethathethwano olululo luquka ukumamela iminqweno yabantu abakhutshwayo. Lukwaquka nokucinga ngokuba ingaba imimandla abahlala kuyo ingalungiswa *behleli-apho* kanye nokuba kungabonelelwa ngendawo yokuhlala eyenye na. Uthethathethwano lunokuquka kwakhona iingxoxo ngendlela okuyakwenzeka ngayo ukukhutshwa kanye namaxa amiselwe kona (isitanza se-114).

12. linkcukacha zoqhagamshelwano

Ngasezantsi ziinkcukacha zeminye imibutho kune namaziko anokunika uncedo okanye ingcebiso apho uthethathethwano malunga nokukhutshwa belungeloncedo. Anokunika iingcebiso jikelele kuthethathethwano olunokuba luncedo ekufikeleleni kumalungelo entlalo-qoqosho.

Umbutho/iziko/ Imibutho yasekuhlaleni	liknkukacha zoqhagamshelwano
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IQumrhu eliChasene noKwenza buCala (Anti-Privatisation Forum) (APF)	<p>6th Floor, Vogas House 123 Pritchard Street Johannesburg 2001 INombolo yomNxeba: 011 333 8356 (Johannesburg) 082 212 6518 / 082 663 1133 (East Rand): 073 948 3357 (Vaal) 083 572 8993 I-Imeyile: drdalet@metroweb.co.za I-Website: http://apf.org.za</p>
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 Qaphela: Ii-Ofisi zabaNcedisi bamaGqwetha zamaCebiso zikwanika iingcebiso kune noncedo kune neengcebiso zokuqonda nokufikelela kumalungelo entlalo-qoqosho



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